

APPLICATION TO
THE VILLAGE COUNCIL OF MORROW, OHIO,
TO ESTABLISH A
DESIGNATED OUTDOOR REFRESHMENT AREA (DORA)

Submitted: April 15, 2025

The Office of the Village Administrator for the Village of Morrow, Ohio, respectfully submits the following application to the Morrow Village Council to approve and enact a Designated Outdoor Refreshment Area in downtown Morrow in accordance with ORC 4301.82.

By: Mitchell Fisher, Mayor

INTRODUCTION:

The Village Administrator for the Village of Morrow, Ohio, respectfully submits this application to the Village Council of Morrow, Ohio, to consider, approve, and establish a Designated Outdoor Refreshment Area (DORA), pursuant to Ohio Revised Code section 4301.82.

The proposed application meets all statutory requirements.

On April 30, 2015, Substitute House Bill 47 became effective to create a Designated Outdoor Refreshment Area. Codified in Ohio Revised Code 4301.82, the act allows the executive officer of a Municipal Corporation or the fiscal officer of a Township to submit an application to the corresponding Legislative Authority of the Municipal Corporation or Township to establish a Designated Outdoor Refreshment Area (DORA). Upon approval by the Legislative Authority, the DORA is created.

The Division of Liquor Control is then responsible for issuing permits with the “Outdoor Refreshment Area” designation on it to all A-1, A-1-A, A-1c, A-2, A-2f, or D liquor permit holders (except a D8 class that holds a C class permit) that are located in the DORA. Any person who is in a DORA and who is carrying an opened container of beer or intoxicating liquor if the container was purchased from an establishment with an “Outdoor Refreshment Area” designation on their liquor permit is exempt from the Open Container Law.

In order to consider the creation of a DORA, the executive officer of the Village of Morrow must file an application with the Village Council that meets statutory requirements outlined in the Table of Contents.

Within forty-five days after the date the application is filed with the Legislative Authority of a Municipal Corporation, the Legislative Authority shall publish a public notice of the application in one newspaper of general circulation in the Municipal Corporation as provided in section 7.16 of the Revised Code.

The Legislative Authority shall ensure that the notice states that the application is on file in the office of the clerk of the Municipal Corporation and is available for inspection by the public during regular business hours.

Not earlier than 30, but not later than 60, days after the initial publication of the notice, the Legislative Authority must approve or disapprove the application. To approve the application, it must pass an ordinance or resolution by an affirmative majority vote. If the application is approved, the proposed DORA is created.

Upon creation of the DORA, the Legislative Authority must send notice of the approval and a description of the DORA to the Division of Liquor Control and the Investigative Unit in the Department of Public Safety.

If the application is disapproved, the executive officer of the Municipal Corporation may make changes to secure approval.

TABLE OF CONTENTS:

I.	DORA BOUNDARIES	4
II.	POPULATION REQUIREMENT FOR DORA	4
III.	NATURE AND TYPES OF ESTABLISHMENTS	4
IV.	QUALIFIED PERMIT HOLDERS	5
V.	LAND USE AND ZONING	6
VI.	PUBLIC SANITATION	6
VII.	PUBLIC SAFETY	6
VIII.	SIGNAGE PLAN	7
IX.	MORROW DORA RULES OF OPERATION	7
X.	APPENDIX	9

Exhibit A: DORA Boundary

Exhibit B: Official Zoning Map

Exhibit C: DORA Public Sanitation Plan

Exhibit D: DORA Public Safety Plan

I. BOUNDARY MAP OF PROPOSED DORA

In accordance with the ORC 4301.82(B)(1)(a) and F(1)(a), the boundaries of the DORA are depicted in the Appendix, Exhibit A. The DORA is approximately 28.6 square acres in area.

DORA Street Boundary Listing

Street Name	Range	Even/Odd
Main Street	103 - 500	Even and Odd
Railroad Street	0	NA
Kibbey Avenue	0	NA
W. Pike Street (SR 22-3)	0 - 315	Odd
Front Street	100 - 201	Even and Odd
Miranda Street	10 - 203	Even and Odd
Park Street	No addresses	NA
Center Street	202 - 214	Even (NA Odd)

II. POPULATION REQUIREMENT FOR DORA

The Village of Morrow, Ohio has a population of 2,049 according to the 2020 U.S. Decennial Census.¹ This is less than 35,000. Therefore, in accordance with the ORC 4301.82(B)(1)(b), the Village of Morrow, Ohio, is eligible for consideration for one DORA district. Regulations also specify that the DORA shall not exceed 150 contiguous acres for communities with less than 35,000 population.

III. NATURE AND TYPES OF ESTABLISHMENTS

In accordance with 4301.82 (B)(2), the nature and types of establishments located within the DORA are as follows: The “downtown” district is the heart of Morrow, comprised of local buildings and structures of historic importance, locally owned small businesses, including retailers and restaurants, and a mixture of other establishments. Residential housing within the DORA consists primarily of single-family dwellings.

¹ www.census.gov.

IV. QUALIFIED PERMIT HOLDERS

In accordance with ORC 4301.82 (B)(3), the DORA will encompass not fewer than four qualified permit holders as defined by ORC 4301.82 (D), five (5) of which are initially identified as follows as either “Issued” or “Pending”:

Establishment Name	Address	Permit Class	Permit Number
Depot Brewing Company LLC	240 Main Street Morrow, Ohio 45152	A1A, A1C, D6 (Pending)	2081408
Don Bigote’s Mexican Restaurant	100 Front Street Morrow, Ohio 45152	D1, D2, D3, D6 (Issued)	017959
Morrow Mac LLC (Morrow Arts Center)	10 Miranda Street Morrow, Ohio 45152	D5 (Issued)	61836460005
Studio 315 LLC	315 W. Pike Street Morrow, Ohio 45152	D5 (Issued)	8651511

SOURCE: Ohio Department of Commerce, Division of Liquor Control.

V. LAND USE AND ZONING

In accordance with 4301.82 (B)(4), the land uses within the DORA are zoned Downtown Business District (DBD) and are in accordance with the goals of the 2013 Village of Morrow Comprehensive Plan.

The creation of a DORA in downtown Morrow aligns with the goals of the Comprehensive Plan to define this area as a desirable destination location within the Village. It provides opportunity to not only support small businesses downtown - bars, restaurants, and retailers - but also for promotion of the Village. This promotion supports the desire to create a strong local economy and provide ambience that is attractive to patrons of the central business district.

The Village of Morrow’s Zoning Map can be found in Exhibit B in the Morrow DORA Application Appendix.

VI. PUBLIC SANITATION

In accordance with ORC 4301.82 (B)(5), (F)(1)(e), and (F)(1)(f), a Public Sanitation Plan has been developed to ensure public safety in the DORA and help maintain the appearance and public health of the area within the DORA. The Public Sanitation Plan can be found in the Appendix of this application. The Public Sanitation Plan can be executed with existing staff.

VII. PUBLIC SAFETY

In accordance with ORC 4301.82 (B)(5) and (F)(1)(d), a Public Safety Plan has been developed to ensure public safety in the DORA and help maintain the appearance and public health of the area within the DORA. The Public Safety Plan can be found in the Appendix of this application. The Public Safety Plan can be executed with existing staff.

VIII. SIGNAGE PLAN

In accordance with the ORC 4301.82 (F)(1)(b), the Village of Morrow will install signage at all entry/exit points of the DORA. The signs will be mounted and located at all street intersections along the boundary of the DORA.

The content and style of this signage is still under development. At a minimum, the signage will clearly mark the DORA boundary as well as any stipulations surrounding permitted activities inside and outside the boundary area.

IX. MORROW DORA RULES OF OPERATION

A. Hours of Operation

In accordance with ORC 4301.82 (F)(1)(c), the hours of operation for the DORA will be Monday-Sunday from 9:00am - midnight. The applicant requests that Village Council reserve the right to allow the Village Council or Village Administrator to temporarily suspend DORA operations in order to accommodate the permitting of special events that may occur within the boundaries of the DORA.

B. Official DORA Cup

In accordance with ORC 4301.82 (F)(1)(g), beer, wine, and intoxicating liquor shall only be consumed within the DORA as follows:

Beer, wine, and intoxicating liquor shall only be served and consumed within the DORA in the specifically designated plastic cup approved by the Village Administrator's Office (the "Official Cup"). No other container will be permitted. Used cups must be disposed of before entering any establishment of a qualified permit holder. The sales and distribution of the DORA cups will be managed by the Village Administrator's Office. The Village Administrator may, upon mutual agreement, designate another organization, such as a downtown organization, chamber of commerce, or convention and visitors bureau, to manage the sale and distribution of cups.

C. Additional Requirements

In accordance with ORC 4301.82 (B)(5), and in conjunction with other rules, standards and requirements set forth in this application, additional rules and requirements for the purpose of ensuring public safety and health within the DORA are as follows:

1. A person may have in the person's possession an open container of beer, wine, or intoxicating liquor at an outdoor location within the DORA if the open container of beer, wine, or intoxicating liquor was purchased from a qualified permit holder to which both of the following apply:
 - a. The permit holder's premises is located within the DORA; and
 - b. The permit held by the permit holder has an outdoor refreshment area designation; and
 - c. The open container consists of an official DORA cup.
2. No person shall do any of the following:
 - a. Enter the premises of an establishment of a qualified permit holder within the DORA while possessing an open container of beer, wine, or intoxicating liquor acquired elsewhere, or
 - b. Possess an open container of beer, wine, or intoxicating liquor while being in or on a motor vehicle within the DORA, unless the possession is otherwise authorized under division (D) or (E) of ORC 4301.62.

Appendix

**to the Application to the Morrow Village Council for
the establishment of a Designated Outdoor Refreshment Area (DORA), with specific
boundaries, in downtown of Morrow, Ohio**

Exhibit A: DORA Boundary	9
Exhibit B: Official Zoning Map	10
Exhibit C: DORA Public Sanitation Plan	11
Exhibit D: DORA Public Safety Plan	12
Exhibit E: Signage Plan	13
Exhibit F: DORA Cup	14

Exhibit A: DORA Boundary

Size: 28.6 square acres

Exhibit B: Official Zoning Map

Exhibit C: DORA Public Sanitation Plan

The Public Sanitation Plan will provide a framework for maintaining the satisfactory appearance and public health of the proposed DORA, as well as the number of personnel needed to execute the Public Sanitation plan. The details are as follows:

- As of April 2025, there are currently five trash receptacles located in the proposed outdoor refreshment area. Five more trash cans will be scheduled for placement as needed. Five trash cans will be picked up daily, while the additional five will be picked up weekly.
- Additional collections will be made on an as-needed basis and will be serviced by the Village's refuse collection contractor, Rumpke. The Department of Public Works will monitor the receptacles and coordinate additional collections, if needed.
- Trash receptacles may be relocated and additional trash receptacles may be added within the DORA at the discretion of the Department of Public Works. Upon approval of the Village Council, additional receptacles may be added by the Village or any qualified permit holder, and the servicing of such additional non-Village receptacles shall remain the responsibility of the installing entity.
- Each qualified permit holder located within the DORA shall be responsible for the collection of litter near or around the premises occupied by the permit holder.
- The Department of Public Works shall evaluate the need and frequency of street sweeping and servicing trash receptacles.

The Mayor and Village Administrator have determined that the Public Sanitation Plan described herein is sufficient to maintain the appearance and public health expectations of areas within the DORA. This Public Sanitation Plan can be executed with the existing Village of Morrow personnel.

The Village of Morrow reserves the right to implement changes or modifications to the Public Sanitation Plan as needed from the commencement of the DORA until the dissolution of the DORA. Any significant changes will be communicated to all participating entities and stakeholders in DORA.

Exhibit D: DORA Public Safety Plan

The Public Safety Plan will help maintain public safety within the DORA. This will be accomplished in the following manner:

- The Morrow Police Department shall provide law enforcement services for the Designated Outdoor Refreshment Area. The Morrow Police Department is located in close proximity to the boundary of the Area. Uniformed officers will patrol the Area as part of their regular patrol responsibilities and shall provide primary law enforcement services.
- The on-duty supervisor/officer in charge shall ensure that appropriate attention is provided to the Area during the hours of operation. In the event of the presence of an above-average number of people within the Area, the on-duty supervisor/officer in charge shall assign additional officers as deemed necessary.
- The Area may be patrolled by foot, bicycle, or cruiser, or any lawfully permissible manner.
- For planned events within or adjacent to the DORA that may draw larger than normal attendance, the Chief of Police may assign additional officers to patrol the DORA area or may call in mutual aid from nearby law enforcement agencies.
- Large special events may require the organizers to provide additional security by hiring off-duty police officers or private security personnel. To the extent that such events require the authorization of the Village, the willingness of organizers to provide additional security may be determinative as to whether the Village authorizes such event.

The Village Administrator and Chief of Police have determined that the Public Safety Plan described herein is sufficient to maintain the appearance and public health expectations of areas within the DORA. This Public Safety Plan can be executed with the existing Village of Morrow personnel.

The Village of Morrow reserves the right to implement changes or modifications to the Public Safety Plan as needed from the commencement of the DORA until the dissolution of the DORA. Any significant changes will be communicated to all participating entities and stakeholders in the DORA.

Exhibit E – Signage

In accordance with ORC 4301.82 (F)(1)(b), the number, spacing, and type of signage designating the area will be as follows: Village of Morrow Public Works Department will install 26 boundary signs at the spacing and location depicted below. Village of Morrow anticipates the proposed signage locations will be adequate. Patron use will be monitored on an ongoing basis with additional signage installed where needed. Signage will clearly indicate with text that alcohol is not permitted beyond that point.

[Insert Perimeter Map here with signage locations.]

Exhibit F – DORA Cup Design